State of Connecticut Office of Policy & Management

DRAFT

Conservation and Development Policies Plan 2013-2108: Response to Public Comments

Summary of Changes to the Locational Guide Map:

OPM has reviewed and responded to a number of specific requested changes to the Locational Guide Map (LGM) that were submitted by or on behalf of municipalities. However, based on the input collected through the public comment process, OPM intends to make some changes to both the criteria employed in the LGM, in particular Priority Conservation Areas, as well as the terminology associated with LGM categories. In addition, OPM received numerous comments regarding the accuracy of the Protected Open Space and Farmland Data, and OPM intends to improve that data.

PRIORITY CONSERVATION AREAS:

Local Conservation Priorities

OPM has added an additional "factor" to Priority Conservation areas which is based on specific areas designated by a municipality for conservation. The "Local Conservation Priorities" can be individual parcels provided by the Town, or specific sets of data such as the Natural Diversity Database, or all farmland soils within an entire Town. This approach has provided some additional flexibility as well, enabling the creation of Balanced Growth Areas rather than Priority Development Areas.

Farmland Soils

In addition, OPM intends to modify the use of farmland soils as criteria for Priority Conservation Areas. In the initial draft LGM OPM utilized Prime Farmland soils in excess of 25 acres as well as Locally Important Farmland soils. OPM's methodology unintentionally excluded some farmland soils that met this threshold, yet also created some confusion, particularly in heavily developed areas, which may have been depicted as Balanced Growth Areas, even though those areas have long been developed. Therefore, OPM intends to utilize all UNDEVELOPED (based on the latest land cover data) Prime, Statewide Important, and Locally Important Farmland soils in excess of 25 acres. OPM has taken steps to ensure that contiguous areas of Farmland soils which independently are less than 25 acres, yet when aggregated exceed 25 acres, are included. This may result in an increase in Priority Conservation Areas or Balanced Growth Areas across the State.

PROTECTED OPEN SPACE & FARMLAND

In order to avoid confusion regarding what this data is intended to represent, OPM intends to refer to this map category in future LGM version as "Protected Lands." OPM has accepted numerous modifications from municipalities which will be reflected and additionally OPM will utilize data provided

by the following organizations, instead of the current Protected Open Space and Farmland data used in the affected areas:

Housatonic Valley Authority – Green print Data Council of Governments of the Central Naugatuck Valley Lower Connecticut River Valley Council of Governments Windham Region Council of Governments

MAP CATEGORY TERMINOLOGY:

In an effort to appropriately align the terminology used in the LGM map categories with the statutory requirements associated with Priority Funding Areas, OPM will modify the classifications so it is clear which categories are Priority Funding Areas.

| Previous Category | New Category |
|-----------------------------------|---------------------------------|
| Priority Development Areas | Priority Funding Areas |
| Balanced Growth Areas | Balanced Priority Funding Areas |
| Village Growth/Development Areas | Village Priority Funding Areas |
| Priority Conservation Areas | Priority Conservation Areas |
| Protected Open Space and Farmland | Protected Lands |

No Change

Response to Specific Requested Changes on the Following Pages

RESPONSE TO SPECIFIC COMMENTS

| Town | Contact | Title | OPM Response |
|-----------------|------------------------------------------------------|------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Andover | Robert Burbank, Susan England, Michael Palazzi | First Selectman, Chr., P&Z, Chr., Cons Comm | All requested changes will be accepted |
| Ashford | Michael J. Gantick | Member of Conservation Commission and EDC | Requested changes to Village Growth, Priority Conservation Areas, and Open space will be accepted. Requested changes for Priority Development and Balanced Growth areas do not meet OPM's current criteria |
| Avon | Brandon Robertson, Steve Kushner | Town Mgr., Dir., Plng & Comm Devt | Requested changes accepted, however the 100 year Flood Zone is already part of the Conservation criteria |
| Beacon Falls | Gerald Smith, Rich Minnock | BOS, Chr., POCD Committee | OPM would consider creating a Local Conservation Priority for areas not part of the designated Sewer Service Area. The result would be a "Balanced Growth Area" |
| Bethel | Steve Palmer, Beth Cavagna | Dir., P&Z | For the Clark Business Park, the Balanced Growth designation will remain as it is part of a Water Supply Watershed. All other changes accepted |
| Bethlehem | Jean Donegan | Land Use Coordinator | Changes to Village Growth Area will be accepted |
| Bolton | Bob Morra | First Selectman | Requested changes identified as "OS", "WS", "FL" and "VGA" will be accepted. Other changes identified as "PD" and "BG" will not be accepted as they do not meet OPM's criteria for such designation |
| Bozrah | Richard Serra, Tom Seidel | Senior Regional Planners | All requested changes will be accepted |
| Brookfield | Katherine Daniel | Dir., Community Devt | Priority Development Area changes will be accepted. OPM may not be able to incorporate additional municipal development priorities |
| Brooklyn | Jim Larkin | NECCOG Assoc. Dir. | All changes will be accepted |
| Canaan | Ellery Sinclair, Chris Wood | Chr., IW/CC, Regl Planning Collaborative | OPM will add Natural Diversity Database Areas as a local conservation priority |

| Canterbury | Steve Sadlowski | Town Planner | Municipal Development Priority comment does not meet OPM's criteria for inclusion in a Priority Development Area. All other changes will be accepted |
|------------|-----------------------------------------------------------------|-----------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------|
| Canton | Neil Pade | Dir., Plng & Comm Devt | All requested changes will be accepted with the exception of additional municipal development priorities |
| Clinton | Christine Goupil | P&Z Commission | Changes to Village Growth Areas and Open Space provided by the Lower CT River Valley COG will be accepted |
| Colchester | Adam Turner, Richard Serra, Tom Seidel | Town Planner, Senior Regional Planners | Request to add Colchester Business Park area to Priority Funding Area designation will be accepted. |
| Colebrook | Thomas McKeon, Robert Suprenant, Karen Griswold Nelson | First Selectman, Chr., P&Z, Land Use Administrator | Requested changes do not meet criteria for designation as a Balanced Growth Area |
| Columbia | Carmen Vance, Jana Butts, David Szegda | First Selectman, Regl Planner, Chr., Cons & Agr. Comm. | Requested Priority Development Area designation does not meet OPM's criteria. All other changes will be accepted |
| Cornwall | Gordon Ridgway, et al., Chris Wood | First Selectman, Regl Planning Collaborative | Requested Village Growth Area changes are accepted. Requested change to Balanced Growth Area does not meet criteria for such designation. |

| Coventry | Eric Trott | Dir., Planning & Devt | 1.) Coventry Ridge will not be accepted due the extensive Core Forest Area. 2.) South Coventry Village will be accepted as a Village Growth Area. 3.) Bolton Gateway Node will not be accepted as it does not meet OPM's criteria for a Balanced Growth Designation. 4.) Bread and Milk Street Node will be accepted as a Village Growth Area. 5.) Rt 31 South/Mansfield will not be accepted as it does not meet OPM's criteria for a Priority Development Designation. 6.) RTE 195 Tolland Town Line Area will not be accepted as it does not meet OPM's criteria for a Priority Development Designation 7.) Cedar Swamp Rd/Bolton Lake Area will be accepted and the Priority Development designation will be removed. 8.) RTE 31 South/Root Road Area will be accepted and Open Space designations will be removed. OPM intends to use WINCOG's data for open space. 9.) Flanders Rd/South St Ext. Are will be accepted and Priority Development designation will be removed. |
|-----------------|----------------------------------------------------------------------------------------------------|--------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Durham | Dan Bourret, for Geoff Colgrove | Town Planner | All requested changes will be accepted |
| East Hampton | Michael Maniscalco | Town Mgr. | All requested changes will be accepted |
| East Windsor | Laurie Whitten | Town Planner | All requested changes will be accepted |
| Franklin | Richard Matters, Richard Serra, Tom Seidel | First Selectman, Senior Regl Planners | All requested changes will be accepted |
| Goshen | Martin Connor, Paul Dombrowski, Ken Green, Ray Turri, Andy Nygren & Barry Donaldson | ZEO, Woodridge Lake Sewer District, Cons Comm | Change to Village Growth Area accepted. The existing sewer service area is reflected in the Balanced Growth Area designation. Adding the site of the Existing Water Pollution Control facility to a Priority Funding Area designation is not necessary as it is an existing facility. |
| Granby | Fran Armentano | Town Planner | All changes will be accepted - except one Priority Development Area request |

| Greenwich | Diane Fox | Town Planner | Request to remove certain Priority Development Area designations will be accepted. Request to add Priority Conservation Area(s) will be accepted. OPM will work to correct and enhance Open Space data |
|-------------|----------------------------------------------------------------------------|-----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Griswold | Richard Serra, Tom Seidel | Senior Regional Planners | Request for Balanced Growth Areas does not meet OPM's criteria for such designation |
| Haddam | Liz Glidden | Town Planner | Village growth Area changes will be accepted |
| Hampton | Kevin Grindle | Chr., P&Z | OPM will accept lowering the acreage threshold for Core Forest areas and add that as a Local Conservation Priority |
| Harwinton | Michael Criss | First Selectman | OPM will request further clarification regarding requested changes |
| Hebron | Mike O'Leary | Town Planner | All requested changes will be accepted |
| Kent | Bruce Adams, et al., Dennis DePaul & Jos Spelbos | First Selectman, Cons Comm | All requested changes will be accepted |
| Lebanon | Phil Chester | Town Planner | All requested changes will be accepted |
| Litchfield | Dennis Paul Tobin, Dave Wilson, Susan Lowenthal, Carol Bramley | Land Use Administrator, WPCA, Chr., P&Z & member | Request to designate all Priority Development Areas as Balanced Growth Areas will be accepted. OPM will utilize Green Print data for Open Space mapping. The source of OPM's sewer service area data is the LHCEO |
| Mansfield | JoAnn Goodwin | Chr., P&Z | Request to add all farmland soils as a local conservation priority will be accepted. OPM will utilize Open Space data provided by WINCOG. Request to remove certain Priority Development Area designations, not associated with the University of Connecticut will be accepted |
| Marlborough | Peter Hughes | Dir., Plng & Devt | Requested changes to Village Growth Area will be accepted. Area requested for Designation as Priority Development Area or Balanced growth does not meet OPM's criteria for such designation |
| Meriden | Tom Skoglund | Asst Planning Director | All requested changes will be accepted. OPM may not be able to emphasize additional municipal development priorities. |

| Middlebury | Brian Miller | TMG-Planning Consultant | Request to remove 2 areas from Priority Development Area designation will be accepted |
|---------------------|-------------------------------------------------------------------------|-------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Montville | Colleen Bezanson, Richard Serra, Tom Seidel | Town Planner, Senior Regional Planners | All changes submitted by town of Montville will be accepted |
| Morris | Barbara Bongiolatti, Robert McIntosh, Karen Griswold Nelson | First Selectman, Chr., P&Z, Land Use Administrator | Request for Balanced Growth Areas does not meet OPM's criteria for such designation. OPM would consider extending the Village Growth Designation in these areas |
| New Canaan | Steve Kleppin | Town Planner | All requested changes will be accepted |
| New Hartford | Rista Malanca, Robert Krzys, Martin Connor | Land Use Administrator, Chr. WPCA, Planner | All requested changes will be accepted |
| New London | Harry Smith | City Planner | OPM intends to address the issues related to agricultural soils underlying existing development. OPM will attempt to address the accuracy of various flood plain mapping issues |
| New Milford | Patricia Murphy | Mayor | All requested changes will be accepted |
| Newington | Craig Minor | Town Planner | All requested changes will be accepted |
| Newtown | Scott Sharlow | GIS Coordinator | All requested changes will be accepted |
| Norfolk | Susan Dyer | First Selectman | Request to replace Priority Development Area designation and utilize and Village Growth Area based on the Town's Village Area will be accepted. |
| North Branford | Bonnie Therrien | Interim Town Mgr. | Request to change Balanced Growth Designation in favor of Priority Development Area will not be accepted. Balanced Growth Areas are considered to be Priority Funding Areas, and such designation should not impact the Towns plans for the areas identified |
| North Stonington | Richard Serra, Tom Seidel | Senior Regional Planners | OPM will request further clarification regarding requested changes |
| Plainfield | Ryan Brais | ZEO | OPM will request further clarification regarding requested changes |
| Plainville | Mark DeVoe | Dir., Plng & Econ Devt | All requested changes will be accepted |
| Portland | Deanna Rhodes | Town Planner | Changes provided by the Lower CT River Valley COG will be accepted |
| Preston | Richard Serra, Tom Seidel | Senior Regional Planners | OPM will request further clarification regarding requested changes |

| Prospect | Gil Graveline, Bill Donovan | Chr., P&Z, Land Use Inspector | All requested changes will be accepted |
|------------------|---------------------------------------------------------------------|------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Roxbury | Peter Filous | Chr., Planning Commisison | Changes to Village Growth Area will be accepted. OPM intends to utilize the Green Print data for Open Space mapping purposes |
| Salem | Richard Serra, Tom Seidel | Senior Regional Planners | OPM will request further clarification regarding requested changes |
| Salisbury | Curtis Rand | First Selectman | Requested Changes to Open Space and Village Areas will be accepted. OPM intends to modify certain Priority Development Areas in the Town if acceptable |
| Simsbury | Hiram Peck | Dir., Plng & Comm Devt | Areas identified in comments are currently designated as Priority Funding Areas, no changes required. |
| South Windsor | Michelle Lipe | Town Planner | All changes will be accepted |
| Southbury | Edward Gore, Jr., DeLoris Curtis | Chr., Planning Commisison, Land Use Administrator | OPM will add a Local Conservation Factor for the agricultural land of the Southbury Training School. |
| Sprague | Catherine Osten, Sandor Bittman, Richard Serra, Tom Seidel | First Selectman, Chr., P&Z, Senior Regl Planners | All requested changes will be accepted |
| Stonington | Richard Serra, Tom Seidel | Senior Regional Planners | Requested changes will not be accepted as they do not meet OPM's criteria for a Priority Development Designation. |
| Suffield | Bill Hawkins | Town Planner | All requested changes will be accepted |
| Tolland | Linda Farmer, Steve Lowrey | Dir., Plng & Comm Devt, Zoning/Wetlands Agent | All requested changes will be accepted |
| Torrington | Martin Connor | City Planner | All requested changes will be accepted |
| Union | Albert Goodhall | First Selectman | Requested changes to Village growth Area will be accepted. Changes to create Priority Development Areas will not be accepted as they do not meet OPM's criteria for such designation. |
| Vernon | Len Tundermann | Town Planner | All requested changes will be accepted |
| Wallingford | William Dickinson, Jr., Kacie Costello | Mayor, Town Planner | OPM intends to show sewer/water service areas as an additional layer in future version of the online Locational Guide Map |

| Warren | Jack Baker, Craig Nelson | P&Z Commission, ZEO | Local Conservation Priorities, Village Growth Areas, and Open Space will be accepted. Request for Balanced Growth designation will not be accepted as it does not meet OPM's criteria for such designation |
|--------------|------------------------------|----------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Washington | Janet Hill, Richard Cary | Land Use Administrator, Conservation Commission | OPM will accept changes to Village Growth Areas |
| Waterford | Tom Wagner | Planning Director | Many of the requested changes were accepted, OPM will provide a detailed accounting of these to the Town. |
| Watertown | Ruth Mulcahy | Land Use Administrator | All requested changes will be accepted |
| Westbrook | Meg Parulis | Town Planner | All requested changes will be accepted |
| Wethersfield | Denise Bradley | Asst Town Planner | All requested changes will be accepted |
| Winchester | Dale Martin | Town Mgr. | All requested changes will be accepted |
| Windsor | Eric Barz | Town Planner | Many of the requested changes were accepted, OPM wil provide a detailed accounting of these to the Town. |
| Woodstock | Jeffrey Gordon, Delia Fey | Chr., P&Z, Town Planner | Village Growth Area changes will be accepted |